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by-passed? The answer was obvious. To the extent that the state government failed to accept their new role in the new philosophy of government, to that extent, they have been ignored.

What was that new concept? Surely no one can deny that since the 30's the federal government adopted the concept that the economic and social welfare of all of its citizens was that trust of government. To the extent that local governments accepted that philosophy and state governments rejected it, to that extent were state governments by-passed.

This, fellow delegates, is the basic crisis that we face -- not reform -- important as the reform is, reform of the judiciary, reform of the executive, and reform of the legislative, but the basic question is the acceptance by the state of the philosophy of social and economic responsibility for its citizens.

As I review this Constitution, I am concerned.

In this area we have failed and we have failed because of the most ignominious reason of all: We failed not because we did not recognize our responsibilities, not because